

REPORT OF MISSION TO A [REDACTED]  
23 SEPTEMBER - 2 OCTOBER 1986

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ECA/MULPOC/Lusaka

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Report of Mission to Angola 23 September - 2 October 1986 by Victoria  
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Background and Objective of Mission

1. In accordance with the 1986 work programme for Lusaka MULPOC Women's Programme, seven countries of the Eastern and Southern Africa subregion, including Angola, were earmarked for assistance in national programming exercises, with a view to incorporating women concerns in mainstream plans, programmes and projects. Furthermore, as an outcome of the "Brainstorming Seminar" held in Niamey, Niger, 14-16 July, 1986, it was recommended that UNIFEM and ECA/MULPOC Co-ordinators should collaborate in providing such assistance to ensure incorporation of women concerns in IPF country programmes, Donor Round Table Conferences, National Technical Co-operation Assessments and programmes (NATCAPs) etc.

2. In view of the above, a mission was undertaken to Angola by Co-ordinator for MULPOC Women's Programme from 23 September to 2 October 1986. A consultant commissioned by UNIFEM had arrived two weeks earlier to partly collaborate with the MULPOC Co-ordinator in the same work, as well as undertake another separate assignment of reformulating a project document for project ANG/82/W02. Her terms of reference are attached to this report as Annex I. The major objectives of the MULPOC Co-ordinator's mission were, inter alia:-

- to sensitise the National Machinery for WID namely Organizacao da Mulher Angolan (OMA) on the Fourth Country Programme Exercise in order to ensure that OMA makes the necessary inputs in the exercise;
- to consult with it (National Machinery) and other relevant government and non-government institutions on priority needs of women that should be taken into account in the programming exercise;
- to review writeups and programme documents (drafts) in order to determine the extent to which they reflect women concerns, and make any necessary recommendations;
- to select relevant projects (already contained in the country programme) that should incorporate women components to cater for needs of women in socio-economic development;
- identify and propose special projects for women (where necessary) to be included in the IPF country programme;
- to devise followup measures that would facilitate inclusion of women concerns and components in the IPF programme, 1987-91.

Approach to the work and outcome of the mission

3. The mission first reviewed the Resident Representative's note for the country programme 1987-91 and made comments as reflected in Annex II of this report. A copy of the comments was later given to OMA to assist them in making their own comments on the RESREP note if necessary.
4. After studying the RESREP note and the country programme management plan, it was agreed in principle, (with the UNIFEM consultant Ms. Viviane Lafitte) that very few special projects for women should be proposed for inclusion in the country programme. The two special projects for women i.e. ANG/82/W01 (women Training Centre) and ANG/82/W02 (Rural Community Development) already included in the programme, were sufficient. The thrust of the mission's efforts should be recommending incorporation of women components in relevant projects covering various sectors.
5. In this regard, a joint exercise was undertaken with Ms. Lafitte to select relevant projects from the country programme management plan for incorporation of women components, based on priority needs expressed earlier by OMA. The selected list of relevant projects is contained in Annex III of this report, a copy of which was also given to OMA later.
6. Thereafter the mission managed to hold meetings with key government institutions involved in the country programming exercise and the national machinery for women in development, OMA. Discussions were also held with officials in UNDP, FAO and UNICEF.
7. In the discussions with Director of Co-operation Mr. Olivera da Costa Santos, it was learnt that (Ministry) secretariat of co-operation was in the course of preparing the IPF programme at the time of the mission. Mr. Santos informed the mission that OMA had made proposals for consideration in the preparation of the country programme 1987-91, on areas such as agriculture, industry etc. It was also the usual practice to pass all project documents to OMA for their comments and necessary inputs with regard to integration of women components in such projects. Technical ministries have also been directed to incorporate women components in programmes of their sectors without necessarily developing special projects for women.
8. Though the government of Angola had its own approach of integrating women in the development process, the Director of Co-operation encouraged the mission to advise OMA on any new ideas regarding strategies for incorporating women concerns in mainstream plans and programmes. Secretariat of Co-operation would welcome any

new ideas from OMA.

9. It was reiterated that the major problem of the fourth country programme was resources, since the IPF was very small, about US\$20 million. However, the country programme coincides with preparation of the National Plan, hence the two will complement each other.

#### Meeting with OMA

10. Officials of OMA were thoroughly briefed on the fourth country programme, 1987-91, and urged to provide their inputs to ensure that women needs and problems in development are catered for within a wider framework of the programme. The focus should be to incorporate women components in all relevant sectoral projects. The mission proposed to OMA to set up an Inter-ministerial committee which would act as an Advisory Body and would facilitate OMA's effective intervention in the country programme. The idea of selecting a National Resource Person to Co-ordinate the relevant Institutions and Agencies involved in programming as well as carry out immediate followup work after the mission, was also recommended to OMA. Terms of reference for both the proposed committee and National Resource Person are attached to this report as Annex IV and V. OMA enthusiastically accepted the idea of Advisory Committee and National Resource Person. An official, within Ministry of Planning namely Ms. Daolinda Bebiana d' Almeida Baubacar, Director for International and Economic Affairs and Research as well as Adviser to Planning Minister, was selected as suitable for the exercise that would be undertaken in about three weeks. Ms. Bebiana d' Almeida also works closely with OMA. The National Machinery (OMA) expressed great satisfaction at this exercise which affords them an opportunity to provide inputs into the UNDP country programme and possibly leading to similar opportunities in other mainstream programming/planning exercises in the country.

OMA also expressed an urgent need for an Expert to be attached to the organisation for about two years or more so as to strengthen its technical capability. The expert would assist in monitoring implementation of OMA's programme of Action, would co-ordinate with technical ministries and various UN/International/Bilateral Organisations and would undertake long term followup action on the programming exercises with reference to women in development. It was agreed that MULPOC Lusaka assists in drawing up a project proposal which OMA could use for requesting funding (of such expert) from various potential donors.

On completion of the mission discussions were held with the UNDP Resident Representative, Mr. Marren, who suggested utilisation of the UNV programme for strengthening of OMA. Mr. Marren had previously expressed such need to Mr. Nalbusi, Chief for UNV programme, Geneva. His (Marren) efforts would require followup. Furthermore, the RESREP suggested that the MULPOC Co-ordinator should take up the matter with Regional UNV office in Lusaka and if possible an official from UNV Lusaka could undertake a mission to Angola to draw terms of reference and make other necessary preparations for provision of UNV expert to OMA.

### Conclusion

1. Considering the country programme is a continuous process involving several formulation and reformulation missions, a report and recommendations to be made by the National Resource Person and the Advisory Committee on WID, should be used as reference by formulation/reformulation exercises of all relevant projects to ensure that the recommended women components are incorporated in such projects. Where possible WID experts could be included in the formulation/reformulation missions of crucial projects. Thereafter, i.e. upon completion of formulation/reformulation exercises, the Advisory Committee should have access to formulated or reformulated documents to ascertain if the proposed women components have been incorporated.
2. The Advisory Committee on WID should continue to exist not only for intervention in the country programme but also for providing inputs in various other planning and programming exercises in the country.
3. The attachment of a WID expert to OMA (UNV or otherwise) is imperative to facilitate effectiveness of OMA in its work programme and also in its interventions in programming exercises on a longer term basis. It is however important to ensure that a suitable national counterpart gets attached to the WID Expert in OMA right from the beginning of her assignment, in order to be trained (on the job) and carry on in future when the expert leaves.

People with whom Discussions were held:

1. Mr. Olivera da Costa Santos - Director for Secretariat of State for Co-operation;
2. Mr. Jose Rodrigue - official in Secretariat for Co-operation;
3. Ms. Maria Luisa Gaspar - Secretary for Social Department, OMA;
4. Ms. Ilda Carreira - Secretary for Information Department, OMA;
5. Ms. Rufina Caelho - Secretary for Health Department, OMA;
6. Ms. Angilica Santos - official in Study Cabinet, OMA;
7. Ms. Declinda Bebiana d' Almeida Boubacar - Director for International/Economic Affairs and Research and Adviser to Planning Minister; Ministry of Planning;
8. Mr. F. Antinio Goncalves - Chief of Economic Affairs for Africa and International Organisations; Ministry of Planning;
9. Mr. Antonio Tchcaya - Programme Assistant, FAO;
10. Mr. Edmond McLoughney - Programme Co-ordinator, UNICEF;
11. Mr. G. Merrem - Resident Representative, UNDP;
12. Ms. Margarita Teixeira - Programme Officer, UNDP.

TERMS OF REFERENCE FOR UNIFEM  
CONSULTANT

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The consultant will undertake a mission for UNIFEM to Angola with the following objectives:

1. to assist with UNDP's country programming exercise and advise on the incorporation of women in selected IPF projects;
2. to advise UNIFEM on how the experience from this consultancy can assist the operationalization of recommendations resulting from its "Brainstorming Seminar" with specific regard to:
  - a) national machineries and
  - b) country programming process, including proposed guidelines for ensuring incorporation of women in IPF projects.
3. to advise on the appropriate timing for subsequent mission in connection with further elaboration of the country programme.
4. to assist with the reformulation of the project document: Integration of women in Community Development of ICCLC/Bango (ANG/92/WD2).

The consultant is expected to collaborate with the RCA/ANUPDC Coordinator as per the results of UNDP's "Brainstorming Seminar".

COMMENTS ON THE RESREP NOTE FOR ANGOLA 1987 - 1991 COUNTRY PROGRAMME ( IN RELATION TO WOMEN IN DEVELOPMENT )

By Victoria Mwamwanja, Co-ordinator,

ECA/WULPOC Women's Programme

1. The Note reviews past UNDP Programme experience and analyses development constraints, which include acute shortage of qualified personnel, resource constraints due to political situation, continuous decline of key economic sectors such as agriculture, industry, transport and communications, etc. All these difficulties obliged the Government to introduce a three-year Emergency Plan in 1983. Problems caused by regional droughts and displaced persons added up to national issues.

2. In view of the above constraints, the largest UNDP support was given to priority, e.g. agricultural rehabilitation ( 25,8% ), education and vocational training ( 22,3% ), industrial development ( 16,7% ) and transport and communications ( 16,7% ) as reflected in Paragraph 9. considering that women play a major role in subsistence agriculture and they ( women ) constitute about half of the human resources available for development in African countries, it would be useful to determine how much of the UNDP support to areas such as agriculture, education and vocational training actually benefited women. The RESREP Note could include an explicit statement advocating equitable benefits from the UNDP-supported projects, to both men and women, depending on the socio-economic roles and functions they perform.



3. ( Paragraph 10 ). The shift from supporting projects and institutions around Luanda City, to assisting activities in the regions is a recent phenomenon. It is commendable and should be sustained. The National Machinery for WID may wish to underline the importance of the efforts to support rural areas as well. More women involved in productive activities e.g. agriculture and food production will benefit from such rural-based programmes.

4. ( Paragraph 14 ). Considering the acute shortage of trained manpower, Government will no doubt support the need for increased percentage of IPF for fellowship and training activities. The Government and non-Government institution may consider adopting a more positive attitude towards releasing nationals ( men and women ) for training in order to achieve long-term objectives on manpower development. Since education and training is crucial in the development of people and their societies, women should invariably be afforded equal access to fellowship and training opportunities.

5. ( Paragraph 16 ). The recommendation to tie allocations ( in the Fourth Country Programme ) to sectors rather than institutions would be very useful. However, Government executing agencies should be guided by project documents which should emphasize and allocate resources for full participation of women in the sectoral projects, through explicit project components that address women's needs.

6. ( Paragraph 24 ). The refugees, most of whom are women and children, as well as displaced Angolans will need considerable attention. More resources than those mobilized under ICARA II will no doubt be required to support refugees and resettlement projects.

7. ( Paragraph 31 & 32 ). The programmable IPF of US \$ 15,7 million should also benefit special projects identified to cater for women's immediate needs e.g. the Icolo Community Development Project and Huambo Women's Training Centre ( both of which are listed under new projects for the Fourth Country Programme ). The two projects may be implemented in collaboration with other UN Agencies, e.g. UNIFEM, UNICEF, etc. The proposed inclusion of the two MID projects in the Country Programme is necessary to ensure their ( projects ) continuity or sustained support.

8. Other relevant projects found in the Country Programme e.g. those covering agriculture and fisheries, education and training, industrial enterprises, water, forestry etc. should have explicit components that address women's needs in the respective sectors. This would entail a woman in Development Expert in the Formulation and Reformulation Missions for relevant sectoral projects of the Fourth Country Programme.

9. ( Paragraph 55 ). The proposal to utilize regional training institutions such as the Arusha Management Institute for planning and management training, is very pertinent. It should also be noted that the Arusha Management Institute has a training programme on planning, management etc. under which various courses are organized for the advancement of women. Such courses would tremendously benefit Angolan women who understand and can communicate in English.

PRIORITY NEEDS OF WOMEN AS EXPRESSED BY ONE GROUP BE CATERED FOR BY FOLLOWING RELEVANT PROJECTS THAT ARE ALREADY INCLUDED IN THE FOURTH COUNTRY PROGRAMME (CP) MANAGEMENT PLAN FOR 1987/1991

EXPRESSED NEED	RELEVANT PROJECT ALREADY IN CP-NUMBER & TITLE	PAGE IN CP MANAGEMENT PLAN	REMARKS	TIMING FOR P FORMULATION
1. Training Centre for women in Huambo	(i) ANG/82/W01 - Women Training Centre	16	New Project in CP and is subject to approval	April 1986
2. Continuity of Rural Community Development Project	(ii) ANG/82/W02 - Rural Community Development (UNIFEM)	16	New Project in CP and is subject to approval	September 1986
3. Settlement of Displaced Persons	(iii) ANG/85/008/A/13/31-(SPR) Resettlement of Displaced Persons (iv) EOMP/1428-Assistance to Displaced persons in Southern Angola (v) ANG/85/U/01/A/96/31- Logistic support to Displaced Peasant (vi) ANG/25/06/Q2-Assistance to Namibia Refugees (vii) ANG/2506Q11-Assistance to Namibia Refugees	12	A Women Component in this project could cater for the expressed need "	16

EXPRESSED NEED

RELEVANT PROJECT IN CP-NUMBER & TITLE

PAGE IN CP MANAGEMENT PLAN

REMARKS

A Women component in this project could cater for the expressed need.

PLANNING PROJECT LADDER

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EXPRESSED NEED	RELEVANT PROJECT IN CP-NUMBER & TITLE	PAGE IN CP MANAGEMENT PLAN	REMARKS	
4. Health Education	(viii) ANG/80/CO6-Rural Health Centres	10	A Women component in this project could cater for the expressed need.	
	(ix) ANG/83/PO1 - MCH/Family Planning	11		
	A. AGRICULTURE			
	(x) ANG/84/U01/D/96/12-Peasant sector (EOTF) Participation in Increased food production	11		
	(xi) ANG/80/028/L/01/12 - Seeds Production	4		
	(xii) ANG/86/009/01/12 - Peasant sector	15		
	(xiii) ANG/80/027/J/01/12 - Inland Fisheries	3		
	(xiv) ANG/85/001/C/01/12 - Inland Fisheries	4		
	(xv) ANG/82/017/F/01/12-Formation Agricole	4		
	(xvi) ANG/80/015/E/45/12-Radio Rurale (FAO)	9		
(xvii) ANG/27/38-Assistance to Peasant Association in Malange	12			
(xviii) ANG/26/26- Rehabilitation of coffee production	13			
(xix) ANG/84/003/01/02-Technology Transfer (OTTO)				



EXPRESSED NEED	RELEVANT PROJECT IN CP-MANAGEMENT & TITLE	PLACE IN CP MANAGEMENT PLAN	REMARKS
5. Training and assistance to women in various sectors of socio economic development	<p>D. OTHER AREAS</p> <p>(xxviii) ANG/85/005/B/01/42-Energy (World Bank) Assessment</p> <p>(xxix) ANG/80/003-Water Supply (UNCGP)</p> <p>(xxx) ANG/86/008/01/12 - Forestry Survey</p>	<p>8</p> <p>10</p> <p>15</p>	<p>A women component in this project will cater for the expressed need.</p> <p>" " "</p> <p>" " "</p>

TERMS OF REFERENCENational Committee on Programming with Special Reference to Women in Development

The major objective of the Committee is to influence planning and programming to ensure that women concerns are included in mainstream development plans, programmes and projects. The Committee will be composed of technical officials from Government and non-Government institutions, including the National Machinery for women in development. Acting as an advisory body to the national machinery for WID and government, the Committee will, among others:

1. Identify priority needs of women in various sectors which should be taken into account in any planning and programming exercise by the Government, the UN and other Development/Donor Agencies.
2. Review any programme/project writeups and documents to determine if they reflect or include women concerns. It is envisaged that the comments of the Committee on such project documents would be considered in approving of projects and in the project formulation or reformulation exercises, as well as in the implementation of such programmes/projects.
3. Review activities of on-going programmes/projects and make necessary recommendations with respect to women's participation in them.
4. Assess the extent to which projects of the forthcoming UNDP Country Programme cater for women's needs. Where relevant projects do not have explicit activities addressing women's needs, the Committee would propose project components or activities that would facilitate women's full participation and benefitting from the project.

National Resource Person to Coordinate and Follow-up on Programming Exercises with Special Reference to Women in Development

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A national resource person, preferably an official from Ministry of Planning or Technical Co-operation will undertake, among others, the following:

1. Evaluate and act as a link between the National Machinery for Women Development, relevant Government institutions, UN and other Development/Donor Agencies on issues related to programming and women in development;
2. Collect information from relevant Government institutions and organisations on programming exercises and advise the National Machinery accordingly, in order to facilitate necessary intervention (by National Machinery, etc.);
3. Review programme/project write-ups, documents and where possible assess field activities of ongoing projects in order to recommend explicit women components in such projects. Women components of projects would therefore constitute project activities or assistance directed to women roles and tasks in the respective sectors;  
  
The recommendations on women components would be presented to an Advisory Committee to National Machinery for consideration, finalization and forwarding to Ministry of Planning or any other relevant government planning Institution;
4. Where necessary the resource person will team up with project formulation or reformulation missions to ensure that women components are incorporated in mainstream programmes/projects to be formulated at any time. (timing of formulation or reformulation mission for different projects will be obtained from UNDP field office).



5. Assist formulation missions on special programmes/projects for women to meet their immediate needs;
6. Carry out short term assignments on programming with special reference to Women in Development, in accordance with function 3, 4 and 5 stated above.

2 October, 1986