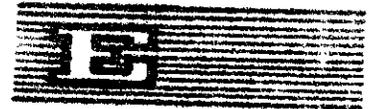




UNITED NATIONS  
ECONOMIC AND SOCIAL COUNCIL

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Distr.: GENERAL

E/ECA/CM.14/34

3 April 1988

Original: ENGLISH

ECONOMIC COMMISSION FOR AFRICA

Ninth meeting of the Technical  
Preparatory Committee of the  
Whole

Niamey, Niger

5-12 April 1988

Item 10 of the provisional agenda\*

ECONOMIC COMMISSION FOR AFRICA

Twenty-third session of the Commission/  
fourteenth meeting of the Conference  
of Ministers

Niamey, Niger

14-18 April 1988

Item 10 of the provisional agenda\*\*

PROPOSALS FOR UPDATING THE 1988-1989 PROGRAMME BUDGET

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\* E/ECA/TPCW.9/1/Rev.1.

\*\* E/ECA/CM.14/1.

## INTRODUCTION

When the Conference of Ministers responsible for economic development and planning considered, at the twenty-second session of the Commission in April 1987, the proposed programme of work and priorities of the Commission for the biennium 1988-1989, 1/ four important decisions were made: suggestions and proposals for strengthening the programme; endorsement of the programme and recommendation for its approval by the General Assembly through the Economic and Social Council and the Committee for Programme and Co-ordination; an appeal to the General Assembly and its relevant subsidiary bodies to ensure that adequate resources are made to the Commission to enable it implement the programme; and an appeal to the Secretary-General to grant exception to the Commission in the application of his economy measures in dealing with the United Nations financial crisis. 2/

The purpose of this paper is to report on the reactions to these decisions and their implications for the programme. In this context, the paper is in two parts - one on the additional outputs which were formulated on the basis of the suggestions and proposals of the Conference of Ministers, and the second on the additional outputs which have been formulated as a result of new resources from extrabudgetary sources and/or the omissions from the original proposals which were later discovered.

As far as the suggestions and proposals made by the Conference of Ministers for strengthening the programme were concerned, the secretariat took steps after the meeting to translate them into the standard list of outputs of the United Nations, which were then submitted to the Committee for Programme and Co-ordination (CPC) for consideration together with the original proposals at its twenty-seventh session. Document E/AC.51/1987/CRP/14 which contains the proposals as approved by the Committee and will be incorporated in the programme budget (A/42/6 Rev.1) constitutes part I of this paper.

With respect to the appeal for approval of the programmes by the Committee for Programme and Co-ordination, the Economic and Social Council, the relevant committees of the General Assembly including the Fifth Committee, and the General Assembly itself, it is gratifying to report that these different organs had no difficulty in either endorsing or approving the programmes revised with the additional proposals based on the suggestions and proposals of the ECA Conference of Ministers. Indeed, the Committee for Programme and Co-ordination which first considered the programmes, stressed their importance, particularly those aspects related to the implementation of the United Nations Programme of Action for African Economic Recovery and Development, 1986-1990 (UN-PAAERD) and recommended that all necessary measures should be taken for their satisfactory implementation.

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1/ E/ECA/CM.13/40.

2/ See resolution 618 (XXII).

As regards resources for the implementation of the work programme and priorities of the Commission, the Committee expressed concern at the fact that several mandated outputs programmed for implementation during the biennium 1986-1987 had to be deferred, postponed, curtailed or terminated due to the economy measures taken by the Secretary-General, including the freeze on recruitment and reductions in travel and consultancy funds. Accordingly, it "recommended that all necessary steps should be undertaken to ensure that adequate resources are made available to the Commission for the full implementation of its work programme and priorities". <sup>3/</sup> On the economy measures itself, the Committee "recommended that the Secretary-General should give special consideration, in implementing his economy measures, to the Economic Commission for Africa so that the Commission would make an effective contribution to the implementation of the Programme of Action". <sup>4/</sup>

Finally, the Committee also "recommended that the Secretary-General should prepare a report for submission to the General Assembly at its forty-second session, giving information on the measures he intended to take in the context of the proposed programme budget for the biennium 1988-1989 to ensure that due consideration was given to the priority he had assigned to the United Nations Programme of Action for African Economic Recovery and Development". <sup>5/</sup>

Unfortunately, the Fifth Committee which considered the Secretary-General's report (A/42/674) expressed the view that the information provided in the report did not meet the concern raised in the CPC recommendation and requested that a new report should be presented to the General Assembly at its forty-third session through CPC. The report which should clearly identify, in the related sections of the programme budget, activities and related resources as contribution by the United Nations towards the implementation of the United Nations Programme of action for African Economic Recovery and Development "should also contain proposals by the Secretary-General for the effective solution of ECA's persistent high vacancy rate". <sup>6/</sup> The Fifth Committee also decided that pending consideration of the above report by the General Assembly, the Secretary-General, in consultation with the ACABQ, should ensure that, as recommended in paragraph 137 of the CPC report, adequate resources are made available to ECA for the full implementation of its programme of work and priorities.

The preparation of the new report is now in progress and nobody can prejudge its outcome. What has happened meantime was that the General Assembly has approved the budget proposals submitted by the Secretary-General subject

3/ See Report of the Committee for Programme and Co-ordination [A/42/16(Part I)], paragraph 137.

4/ Report of CPC paragraph 135.

5/ Report of CPC, paragraph 138.

6/ *Ibid.*

to the reduction proposed by the ACABO. Although the proposed shortfall compared with the allotments for the biennium 1986-1987 was the smallest among the regional economic commissions, the actual appropriations have fallen short of what would be adequate for the implementation of the approved work programme and priorities for 1988-1989 biennium. However, since the outcome of the discussion that will take place on the new report cannot be known until the discussion has taken place and a decision is made, it will be premature to revise the work programme and priorities on the basis of regular budget appropriations. Therefore, part II of this report contains proposed additional outputs formulated on the basis of new resources which have become available under extrabudgetary resources after the original proposals were formulated. In addition, part II contains some corrections which have become necessary as a result of the discovery of some gaps and omissions in the original proposals.

In the foregoing paragraphs, the results of the activities that went on in the meetings of the CPC, ECOSOC, the main Committees of the General Assembly including the Fifth Committee and in the General Assembly itself, have been outlined. Those activities represented the response of the representatives of member States and of the other regions of the world to the appeals made to them by the Conference of Ministers responsible for economic development and planning; and the response was no doubt a manifestation of the continued commitment of the countries of the region in particular and the international community in general to see that the United Nations Programme of Action is faithfully implemented and ECA is enabled to play its central role in that implementation. In this connection, it is important to recall operative paragraph 6 of resolution 613 (XXII) which requested the members of the Bureau of the Conference of Ministers under the leadership of the Chairman to take the matter up directly with the Secretary-General of the United Nations and to take all other necessary measures in pursuance of the resolution at CPC, ECOSOC including its Special Commission and the General Assembly. The Chairman of the twenty-second session of the Commission and the representatives of the other members of the Bureau did see the Secretary-General of the United Nations on 1 October 1987.

As far as the appeal to the Secretary-General on the application of his economy measures is concerned, it is also gratifying to report that while the funds for travel and consultancy services have not been augmented, as from October 1987 the Secretary-General has given exception to ECA to recruit experts from outside to fill nine vacant posts. The filling of those posts is nearing completion. Similarly, exception was given for the filling of three other posts by three women staff members who had for a long time been employed on extrabudgetary resources.

PART I

Dis.r.: GENERAL

E/AC.51/1987/CRP/14

22 March 1988

Original: ENGLISH

COMMITTEE FOR PROGRAMME AND CO-ORDINATION

Twenty-seventh session

27 April-29 May 1987

Agenda item 3

PROPOSED PROGRAMME BUDGET FOR THE BIENNIAL 1988-1989

PART IV. ECONOMIC, SOCIAL AND HUMANITARIAN ACTIVITIES

SECTION 13. Economic Commission for Africa

Note by the Secretary-General

The proposed programme of work of ECA submitted to the Committee for Programme and Co-ordination (Future A/42/6, sect. 13) was drawn up by the ECA secretariat within the general framework of the policy and programme decisions of the Commission and of an initial estimate for the total resources then expected to be available. Subsequently, as provided for in rule 104.7 (c) of the Regulations and Rules Governing Programme Planning, the Programme Aspects of the Budget, the Monitoring of Implementation and the Methods of Evaluation (ST/SGR/204), the Commission, at its twenty-second session held from 13 to 27 April 1987, considered this programme of work and endorsed it with a number of adjustments. These adjustments are drawn to the attention of the Committee for Programme and Co-ordination for its consideration.

## PROGRAMME 3. DEVELOPMENT ISSUES AND POLICIES IN AFRICA

Subprogramme 1Programme element 1.1Operational activities:

(i) and (ii) Delete the activities.

Add a new activity as follows:

- Four advisory service missions to member States, upon request, on development planning, plan preparation and evaluation, including economic projections and forecasts.

Programme element 1.3Output:

(a) and (b) Delete the outputs and renumber the remaining output accordingly.

For "reports" read "report".

For "1.3" read "1.4" and renumber the other programme elements of the subprogramme accordingly.

Add a new programme element 1.3 as follows:

## 1.3 Structural adjustment and stabilization

Output: Report to the fifth session of the Joint Conference of African Planners, Statisticians and Demographers on the impact of structural adjustment and stabilization programmes in selected African countries (first quarter, 1988).

Subprogramme 4Programme element 4.2Output:

(i) For "Eleven" read "twenty-five".

(c) For the existing text substitute:

"A feasibility study on intensive production and commercialization of maize (first quarter, 1989);"

(d) for the existing text substitute:

"A study for the identification of areas of high productivity: storage and marketing of staple cereals and tubers as well as soil maps (first quarter, 1989);"

- (h) For the existing text substitute:

"Selected multinational industrial projects to be promoted in the member States of the subregion, namely the study on agricultural mechanisms in CEPGL member States (first quarter, 1988); the prefeasibility study on production of objects from plastic (first quarter, 1988); the feasibility study on the production of objects from plastic (first quarter, 1989); the study on the possibility of producing paper products (first quarter, 1988); the study on the possibility of establishing a metal plant (first quarter, 1988); and the study on the establishment of a ceramic plant (first quarter, 1989);"

Add new outputs as follows:

- (j) The study on the costs of converting to coal the equipment of certain potential users (first quarter, 1989);
- (k) Sectoral studies on the opening up of the subregion of the Great Lakes and the development of tourism, namely on the establishment of a joint transportation company for lakes Kivu and Tanganyika (first quarter, 1988); on the development of co-operation for navigation security on Lakes Kivu and Tanganyika (first quarters, 1988); on containerization along the different transit-axes (first quarter, 1989); on the establishment of a joint air cargo company (first quarter, 1989); on the establishment of integrated touristic tours of the CEPGL countries (first quarter, 1989); on the establishment of a training centre for hotel personnel of the CEPGL countries (first quarter, 1989);
- (l) Market study and analysis of the price structure of products from CEPGL member countries (first quarter, 1988);
- (m) Activities relating to the programme on the integration of women in development (first quarter, 1989);"
- (ii) (b) Delete the output and renumber the remaining output accordingly.

Paragraph 13.36

- 1.1 For the existing text substitute:

"Missions to African countries to advise on development planning, plan preparation and evaluation..." 10,000

PROGRAMME 6. INDUSTRIAL DEVELOPMENT IN AFRICA

Subprogramme 1

Programme element 1.1

Output:

- (i), (ii) For "Tenth" read "Ninth".
- (iii) Add new outputs as follows and renumber existing output accordingly.

"(b) Measures required for removing present over-capacity in the industrial sector in African countries (third quarter, 1988);"

(c) Industrial protection policies in African countries (third quarter, 1989);"

Operational activities

After "States" insert "upon request".

(a) After "UN-PAAERD" add "especially the linking of agriculture and industry and the promotion of resource-based industries".

Programme element 1.2

Output:

For "Reports" read "Report".

For "Tenth" read "Ninth".

(a) Delete the output and renumber the remaining output accordingly.

Add new outputs as follows and renumber existing outputs accordingly.

(ii) Reports to the subregional and sectoral subcommittees on the Industrial Development Decade for Africa on co-operation in raw materials, technology, maintenance and manpower (four in first quarter, 1989);

(if) (a)-(e) For existing dates read "first quarter, 1989".

Add a new operational activity as follows:

Operational activities:

"Technical support services to inter-country projects such as the African Regional Centre for Engineering Design and Manufacturing (ARCEDEM) and the African Industrial Development Fund (AIDF)."

Subprogramme 2

Programme element 2.1

No final output.

For the existing text substitute:

"Output: Technical publication on research findings for the development of pharmaceutical industries on the basis of indigenous raw materials (fourth quarter, 1988);"

Programme element 2.2

Operational activities

After "States" insert "upon request".

Before "agro-related" insert "agricultural machinery and low-cost transport equipment and".

Programme element 2.3

Operational activities:

For the existing text substitute:

"Advisory service missions to two member States in the Lusaka-based MULPOC, upon request, on metallurgical support to engineering industries in supply of inputs to the production of machinery, tools and equipment especially for the agricultural sector."

Programme element 2.4

Output:

Add a new output as follows and renumber the existing output accordingly:

"(ii) Technical publication: Survey of the status of agreed multinational core industrial projects within the context of the Industrial Development Decade for Africa in the respective subregions (second quarter, 1989)."

Operational activities:

Delete the activities.

Subprogramme 3

Programme element 3.1

Operational activities:

After "States" insert "upon request".

Add new activities as follows and renumber the existing activities accordingly:

"(ii) Advisory service missions to two member States, upon request, on (a) popularization of industrial production and commercial utilization of composite flours; and (b) determination of baking formulae based on non-wheat local flours and the complementary engineering modification particularly of flour mills (XB)."

Subprogramme 4Programme element 4.1Output:

After "publication:" insert "three manuals on".

Operational activities:

After "States insert "upon request".

(b) After "industries" add "and prefeasibility studies".

## PROGRAMME 7. INTERNATIONAL TRADE AND DEVELOPMENT FINANCE IN AFRICA

Subprogramme 1Programme element 1.2Output:

(i) For the MULPOCs based at Lusaka, Gisenyi, Yaounde, Niamey and Tangier read Trade.

(ii) Delete "and intra-African".

(iii) Delete the output.

Subprogramme 2Programme element 2.2Output:

(i) For "possibility of establishing" read "establishment of".

(ii) For "fourth" read "first".

(iii) Delete "in cereals and staple crops".

Programme element 2.3

(b) For "one issue" read "two issues".

Programme element 2.4Operational activities:

(i) Delete the activity.

(iii) For "executives, including women," read "African women executives".

Subprogramme 3

Programme 3.1

Output:

- (i) and (ii) For "fourth" read "first".

Programme element 3.2

Output:

- (i) For "fourth" read "first".

Programme element 3.3

Output:

- (i) For "fourth" read "first".

Programme element 3.4

Output:

- (a) Delete the output and renumber the remaining output accordingly.  
(b) For "fourth" read "first".

Subprogramme 4

Programme element 4.3

Output:

For "second quarter, 1989" read "fourth quarter, 1988".

Programme element 4.4

Output:

- (i) (b) For "first" read "fourth".  
(ii) (a), (b) For "first" read "fourth".

PROGRAMME 8. NATURAL RESOURCES IN AFRICA

Subprogramme 1

Programme element 1.3

For "Third Regional Conference" read "Fourth Regional Conference".

Output:

- (i) and (ii) For "Third" read "Fourth".

Programme element 3.1

Output:

Add a new output as follows.

"Report to the fourteenth meeting of the Conference of Ministers on the implementation of Commission resolutions 519 (XIX) and 550 (XX) on the merger of the African Association of Cartography and the African Remote Sensing Council (second quarter, 1988)."

PROGRAMME 12. SCIENCE AND TECHNOLOGY IN AFRICA

Subprogramme 1

Programme element 1.1

Operational activities:

- (b) After "technology" add "including support for negotiations in technology transfer".

Programme element 1.2

Output:

Substantive servicing of:

- (a) For "two" read "one".

Programme element 1.3

Output:

Add a new output as follows and renumber the existing outputs accordingly:

- (i) Report to the Intergovernmental Committee of Experts on Science and Technology for Development on a review of the laws which govern patents in Africa (second quarter, 1989);

PROGRAMME 14. STATISTICS IN AFRICA

Subprogramme 1

Programme element 1.1

Output:

- (i) Add a new output as follows:

- (c) Technical assistance of ECA and other agencies in the implementation of APPER and UN-PAAERD (first quarter, 1988);

Programme element 1.2

Output:

- (i) Add a new output as follows:
- (c) Food security information system (first quarter, 1988);

Programme element 1.3

Output:

- (i) Add a new output as follows and renumber the existing output accordingly:
- (b) Evaluation of the statistical training programme for Africa (first quarter, 1988);

Subprogramme 2

Programme element 2.1

Output:

Add new outputs as follows and renumber the existing outputs accordingly:

- (i) Report to the fifth session of the Joint Conference of African Planners, Statisticians and Demographers on: (a) the application of accounting frameworks to national planning (first quarter, 1988); and (b) priorities for improving basic economic statistics (first quarter, 1988);

Subprogramme 3

Programme element 3.1

Output:

Add a new output as follows and renumber the existing outputs accordingly:

- (i) Report to the fifth session of the Joint Conference of African Planners, Statisticians and Demographers on the review of demographic data collection, processing, analysis and dissemination during the period 1982-1983, issues and problems (first quarter, 1988);

Programme element 3.4

Output:

Add a new output as follows and renumber the existing outputs accordingly:

- (i) Report to the fifth session of the Joint Conference of African Planners, Statisticians and Demographers on the African Household Survey Capability Programme: selected issues and future development (first quarter, 1988);

## PART II

Programme 6: Industrial development in Africa (ECA)Subprogramme 3: Development of agro-based and forest-based industriesProgramme element 3.1: Development of agro-based industriesProposed additions

3.1 (i) Report to the ninth meeting of the Conference of African Ministers of Industry on the implementation of UN-PAAERD with respect to food processing industries in African countries (fourth quarter, 1988); (ii) Technical publication: Promotion of R and D and production and utilization of composite flours (second quarter, 1989).

Reasons for the proposals

Since the formulation of the original proposals, the secretariat has succeeded in mobilizing resources for these outputs from the Netherlands Government.

Programme element 3.2: Development of forest-based industries

This is a new programme element which the need to produce the new outputs being proposed has necessitated.

Proposed outputs

Reports to the ECA Conference of African Ministers of Industry on (i) survey of the pulp and paper industries and projects in Africa (third quarter, 1989); (iii) prospects for the development of the pulp and paper industry in Africa (third quarter, 1989).

Programme 12: Science and technology in AfricaSubprogramme 3: Promotion of regional and interregional co-operationProposed amendments

(a) Add programme element 3.2: Information exchange

(b) Include the output cited below:

Output:

Report to the Intergovernmental Committee of Experts on Science and Technology for Development on the progress achieved in the implementation of the Vienna Programme of Action in the African region as end-of-decade review (second quarter, 1989).

Reasons for the proposed amendments

Although the programme element and the output mentioned above were in the original submission by the ECA secretariat, they were inadvertently omitted

in document A/42/6 (Section 13, dated 10 April 1987). Yet the resources required for the implementation of the output have been included in the A/42/6 (Section 13) as one man-month of consultancy.

Programme 15: Transport, Communications and Tourism in Africa

Subprogramme 6: Communications

Programme element 6.1: Technical support for the continuing implementation of the Pan-African Telecommunications (PANAFTEL) Network.

Change existing text to "Programme element 6.1. Technical assistance to countries and intergovernmental organizations in the field of telecommunications".

Number existing output (i) and

Add new output (ii) as follows:

- (ii) Advisory services to member States and IGOs, on request, in the field of (a) telecommunications (3 missions in 1988) and (b) postal services (1 million in 1988) (XD/RB).

Reasons for proposed amendment

During the preparation of the 1988/1989 Work Programme, the secretariat was not certain that the contract of the Telecommunications Expert provided by the Federal Republic of Germany which was expiring in the third quarter of 1987 would be extended. Therefore, the outputs under advisory services were not included. Now that the expert's contract is extended beyond December 1988, the outputs now added could be delivered.

Programme element 6.2: Regional African Satellite Communication System (RASCOM)

(b) Proposed amendment

Number existing output (i) and add new output (ii) and operational activities as follows: (ii) Final report to the Conference of African Ministers of Transport, Communications and Planning of the Feasibility Study on the proposed Regional African Satellite Communications System (third quarter, 1989 - XB/RB).

Operational activities

Short term advisory services to member States on the implementation of the RASCOM Feasibility Study (fourth quarter 1988, third quarter 1989) XB.

Reasons for the additions

During the preparation of the 1988/1989 work programme, the completion time of the feasibility study of the Regional African Satellite Communications System was not known.